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3 January 1967

MEMORANDUM FOR: [REDACTED]

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SUBJECT : Report on Meeting with [REDACTED]  
29 December 1966

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1. On 29 December I met with [REDACTED] of DIA to discuss a draft reply by Dr. Hornig to Mr. Helms' and Mr. Vance's responses of early December to Hornig's initial proposal for a civilian review of TKH material. [REDACTED] reply is an attempt to bridge the gap between our answer which sought to involve NPIC, at least in the initial stages, and the DIA-Vance answer which offered [REDACTED] and the Army Engineers. A text of the draft Hornig reply is attached. There follows below explanations and comments keyed by number to points in the draft text:

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(1) General background: The initial purpose of the civilian review is to enable certain cleared people in Interior, Agriculture, Commerce, NASA and AID to examine KH photography to determine whether or not this photography would be useful for the purposes of their respective organizations. They are to make a general case for the economical use of this photography for peaceful purposes. They are to prepare a report on their findings on the basis of which a decision will be made by the Government (NASA and BOB?) as to whether or not the US should develop a "white", overt photo-satellite program for civilian purposes. While it is generally agreed that NASA would have the responsibility for launching such satellites (in the role of NRO), there is wide difference of opinion as to who should exploit that photography (in the role of NPIC). NASA obviously wants it but many believe US Geological Survey and Interior (the AEROS Project) might be better suited, and still others feel the Engineers and AMS--who have considerable experience--should be the exploiters. In any case, decision on this point is down the road; the immediate problem is how to handle the civilian "feasibility" review.

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(2) NPIC has indicated that it would be willing to provide facilities for about ten "civilian" reviewers for four to six weeks in [ ] but would be unable to house or support any effort larger than that or for a longer period of time. For his part, [ ] indicated that AMS was not at all anxious to house and support this pilot review but, like NPIC, would be willing to provide continuing liaison in supporting services as needed if the review were to be housed elsewhere. Thus we agree that the [ ] facility would be a good compromise. [ ] has a plant [ ] containing 6,000 square feet of space which has been approved by [ ] for TKH, and it develops that they have done a considerable amount of work there on the DAFF/ARGON/KH-5 readout. We have agreed that first exposures, initial indoctrination and a broad "overview" of the undertaking could be carried out at NPIC and if necessary at AMS too, but that the bulk of the review would be conducted [ ]

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(3) This sentence touched off a long discussion of the role that [ ] might play. Our three-man understanding at the end of it is that we should avoid letting the civilian agencies individually approach NPIC or DIA and request films. Therefore, an agreed single intermediary should be the contact for the civilian agencies and should in turn be the only identity to approach NPIC or DIA. It is not yet decided whether it should be [ ] GIMRADA, or NPIC itself. GIMRADA is a corporation now holding the contract with [ ] for the AMS and serving as a mapping research laboratory for AMS. Our discussion settled on the following chain of functions:

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NPIC - controls release of all films and materials



GIMRADA - acts as sponsor and day-by-day administrator and house-keeper



[ ] - provides facility and physical needs

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Interior AID Agric Commerce NASA (status in doubt)

In the light of the above, we have a choice of accepting as the interface contact point either [ ] more appropriately GIMRADA, or more efficiently an NPIC designee. DIA and [ ] would prefer the NPIC designee, but I have reserved on this until we can find out how much would be involved. It is understood with [ ] that requests on DIA for film and material would also channel through the agreed interface point. In any case, [ ] fully accepts the right and responsibility of NPIC and DIA to withhold whatever they must for whatever reasons.

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(4) I have reserved on the KH-7 [ ] photography although I believe that given the kind of security controls we and DIA are free to exercise there would be little risk involved. The big problem of course is that once the civilian agencies discover what they can see with 7 [ ] films they will exert great pressure for the inclusion of these materials in whatever study they make.

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(5) I see no problem with this until the time comes to release the material. And then we will be confronted with all the doubts and arguments that have plagued the NSAM 156 deliberations. In any event, the responsibility at this point is ours and we could perhaps force the excision of whatever we see security problems with. Naturally, this will be difficult at best since it will affect some of their conclusions. Perhaps the answer lies in not letting them have 7 [ ] in the first place (see item 4 above).

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(6) The concept of sponsor, [ ] admitted, was a bureaucratic convenience and the job description for the sponsor in this paragraph is quite arbitrary. The sponsor is intended as the interface between NPIC-DIA and the civilian agencies. While an NPIC designee could serve as the release point for materials (see 3 above), I do not believe NPIC would be interested in fulfilling other sponsor tasks. Accordingly, I would see the sponsor carrying out tasks a. and b. NPIC and DIA, and AMS too in some cases, should carry out c. although the sponsor might make the arrangements as in d. In any case, d. needs further definition. Again, it is up to us pretty much to choose between GIMRADA and [ ] for this role. The logic of GIMRADA's present functions argue strongly for it to serve as sponsor.

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(7) No problem here, and Art Lundahl has already offered a very extensive (panorama) of services to help this fledgeling effort get off the ground.

(8) It is a matter for further discussion how big an effort in terms of people NPIC and DIA will want to give over to us. In any event, it should be on a case-by-case rather than a day-to-day basis. At some point in this paragraph we should work in some language about the length of time we expect this initial civilian review to occupy.

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2. CIA and DIA will be asked by Hornig to advise the sponsor and civilian agencies on the form the report should take. Inasmuch as this is an effort to determine what overhead photography can do for a number of physical sciences, the three of us have generally agreed that the civilian team should attempt to come up with a resources inventory type of study for a single geographical area in Latin America--say Central America or Venezuela-Colombia. We have not talked much beyond this, but I will be seeking guidance from OBI, ORR and others on this point.

3. Sorry to be so wordy in this initial report, but for the sake of avoiding confusion in the future I feel that it is important that you all have a full understanding of these first talks. I will be canvassing you for your views in the near future. I must say that the whole undertaking contains the fullest potential for a fascinating bureaucratic hassle.

[Redacted Signature]

James J. Hitchcock  
Chief

DDI/Collection Guidance Staff

Attachment

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DRAFT  
- DSS/eac  
12-28-66

T-KH

MEMORANDUM FOR

Mr. Helms  
Mr. Vance

I would like to thank you for your considered responses to my memorandum of 7 November proposing a mechanism by which the civilian agencies can review the usefulness of T-KH materials for non-intelligence purposes. Based on the comments you have made, I would now like to suggest a detailed set of guidelines which I believe will conform to your wishes and provide a framework within which we can approach the civil agencies.  
(1)

I propose that our guidelines cover the following points and in the manner indicated:

1. The designation of the organization and facility which will provide space, viewing and measuring equipment and technical services such as photo reproduction, drafting, report reproduction, etc. I believe that you both agree on the [ ] facility for this purpose. (2) 25X1

2. The organizations to monitor and approve from a security standpoint the photography that the agency teams can review and the disposition of the resulting information. Since the agency teams, using [ ] as their agent, will have to request the film from both CIA

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and DOD depositories, I would propose that DIA and NPIC monitor all these requests and approve each on a case by case basis. (3) As a

general rule, I hope we can agree now that these teams can review

? U-2, DOD Daff, KH 4, KH 7   photography of non-hostile areas; 25X1

however, I assume that either NPIC or DIA would make whatever

exceptions are appropriate as the situation arises. (4) In addition,

I believe we should agree that all information, data and reports

resulting from this evaluation shall be classified T-KH until (5)

specifically released from that classification by the DCI. !!!

(6)

3. The organization to act as a CIA-DOD sponsor for the agency teams. I would envisage the sponsor assuming the following responsibilities:

- a. Coordinating the team's administrative needs;
- b. Arranging the details of financial reimbursement;
- c. Organizing and acting as host for the initial indoctrination of the teams to the techniques of photo interpretation and for in-process seminars in which the teams can, on a fully classified basis, present their progress and results to interested people from the intelligence community, the civilian agencies and the Executive Offices.
- d. Coordinating with NPIC and the DIA for their participation in the indoctrination and the seminars.

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I propose that GIMRADA, who is the custodian of the  contract, be this sponsor.

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4. The mechanism by which the experience and expertise of NPIC and DIA can be fully exploited in support of the evaluation. In addition to providing for NPIC and DIA participation in the indoctrination and seminars, I would like to see a continuous interaction between the agency teams and experts from the intelligence community. (7) To insure this, I suggest that both NPIC and DIA assign individuals from their organizations who are expert in each of the technical areas of interest to the agency teams to work with these teams <sup>limited</sup> (on a day to day basis, providing advice and guidance in the formulation of the teams' evaluation plan and in the interpretation of the data. (8) Among the areas to be covered by this evaluation are geography, geology, hydrology, oceanography, agriculture and forestry.

If these proposals are agreeable to you, I will seek the participation of the civilian agencies on this basis.

DFH